



North Carolina Department of Public Safety

Adult Correction and Juvenile Justice

Roy Cooper, Governor
Erik A. Hooks, Secretary

Reuben Young, Interim Chief Deputy Secretary

MEMORANDUM

TO: Joint Legislative Oversight Committee on Justice and Public Safety
Chairs of Senate Appropriations Committee on Justice and Public Safety
Chairs of House Appropriations Subcommittee on Justice and Public Safety

FROM: Erik A. Hooks, Secretary *EAH*
Reuben Young, Interim Chief Deputy Secretary *Reuben F. Young*

RE: Report on Electronic Monitoring/ Global Positioning Systems for Sex Offenders

DATE: March 1, 2018

Pursuant to § 143B-707.1.(b), The Department of Public Safety shall report by March 1 of each year to the Chairs of the House of Representatives and Senate Appropriations Subcommittees on Justice and Public Safety and the Joint Legislative Oversight Committee on Justice and Public Safety on the following:

- (1) The number of sex offenders enrolled on active and passive GPS monitoring.*
- (2) The caseloads of probation officers assigned to GPS-monitored sex offenders.*
- (3) The number of violations.*
- (4) The number of absconders.*
- (5) The projected number of offenders to be enrolled by the end of the fiscal year. (2013-360, s. 16C.10.)*

MAILING ADDRESS:
4201 Mail Service Center
Raleigh, NC 27699-4201
www.ncdps.gov



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512 N. Salisbury Street
Raleigh, NC 27604
Telephone: (919) 825-2761



**STATE OF NORTH CAROLINA
DEPARTMENT OF PUBLIC SAFETY**

**DIVISION OF ADULT CORRECTION AND
JUVENILE JUSTICE
COMMUNITY CORRECTIONS**

**REPORT ON
ELECTRONIC MONITORING/
GLOBAL POSITIONING SYSTEMS FOR SEX
OFFENDERS**

March 1, 2018

**Roy Cooper
Governor**

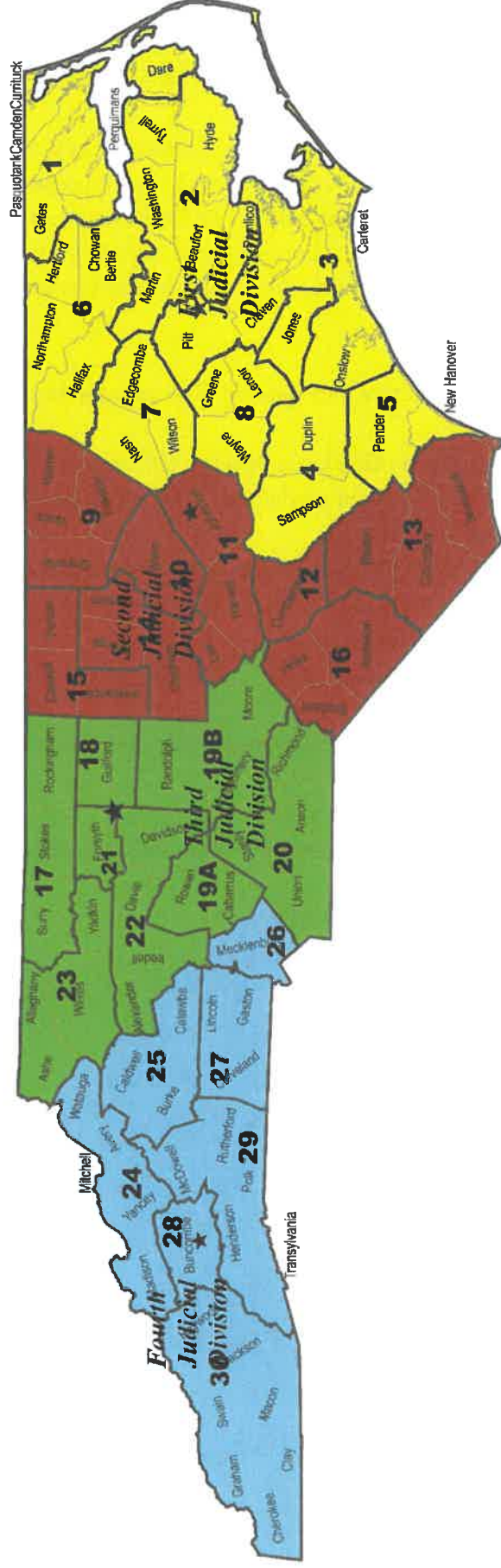
**Reuben F. Young
Interim Chief Deputy
Secretary**

**Erik A. Hooks
Secretary**

Tracy Lee, Director
 Chris Oxendine, Field Deputy Director
 Cynthia M. Williams, Administrative Deputy Director
 Aaron Gallaher, Administrative Services Manager

N.C. DEPARTMENT OF PUBLIC SAFETY

DIVISION OF COMMUNITY CORRECTIONS



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JD Adm.	Boyce Fortner	JD Adm.	Brian Gates	JD Adm.	Lewis Adams	JD Adm.	Maggie Brewer	JD Adm.	Kim Williams	JD Adm.	Asst JD Adm.	JD Adm.	Asst JD Adm.	JD Adm.	Asst JD Adm.
Asst JD Adm.	Karey Treadway	Asst JD Adm.	Jackie Murphy	Asst JD Adm.	Vanessa Bell	Asst JD Adm.	Rodney Robertson	Asst JD Adm.	Susan Walker	Asst JD Adm.	CCA Div. 1	Asst JD Adm.	CCA Div. 1	Asst JD Adm.	CCA Div. 1
CCA Div. 4	Brady Soop	CCA Div. 3	Tempy Tilley	CCA Div. 2	Donald Jones	CCA Div. 2	Spencer Noble	CCA Div. 2	Monica Allsbrook	CCA Div. 2	JDM Dist 1	CCA Div. 2	JDM Dist 1	CCA Div. 2	JDM Dist 1
JDM Dist 24	Greg Jarrett	JDM Dist 17	David King	JDM Dist 9	Sheila Moore	JDM Dist 9	Mike Frazier	JDM Dist 9	Lori Greene	JDM Dist 9	JDM Dist 2	JDM Dist 9	JDM Dist 2	JDM Dist 9	JDM Dist 2
JDM Dist 25	Kevin Miller	JDM Dist 18	Angela Williams	JDM Dist 10	Mike Frazier	JDM Dist 10	Celeste Kelly	JDM Dist 10	Jami Stohman	JDM Dist 10	JDM Dist 3	JDM Dist 10	JDM Dist 3	JDM Dist 10	JDM Dist 3
JDM Dist 26	Darius Deese	JDM Dist 19A	Scott Idol	JDM Dist 11	Aries Cox	JDM Dist 11	Vacant	JDM Dist 11	Randall Parker	JDM Dist 11	JDM Dist 4	JDM Dist 11	JDM Dist 4	JDM Dist 11	JDM Dist 4
JDM Dist 27	Vacant	JDM Dist 19B	Thomas Buckingham	JDM Dist 12	Vacant	JDM Dist 12		JDM Dist 12	Travis Joyner	JDM Dist 12	JDM Dist 5	JDM Dist 12	JDM Dist 5	JDM Dist 12	JDM Dist 5
JDM Dist 28	Lori Anderson	JDM Dist 20	Tara Richardson	JDM Dist 13		JDM Dist 13		JDM Dist 13	Thurman Turner	JDM Dist 13	JDM Dist 6	JDM Dist 13	JDM Dist 6	JDM Dist 13	JDM Dist 6
JDM Dist 29	Cheryl Modlin	JDM Dist 21	Sherri Cook	JDM Dist 14		JDM Dist 14		JDM Dist 14	Bill Mitchell	JDM Dist 14	JDM Dist 7	JDM Dist 14	JDM Dist 7	JDM Dist 14	JDM Dist 7
JDM Dist 30	Dallas McMillan	JDM Dist 22	Ronda Powell	JDM Dist 15		JDM Dist 15		JDM Dist 15	Paige Wade	JDM Dist 15	JDM Dist 8	JDM Dist 15	JDM Dist 8	JDM Dist 15	JDM Dist 8
		JDM Dist 23	Nancy Gilchrist	JDM Dist 16		JDM Dist 16		JDM Dist 16	Cynthia Sutton	JDM Dist 16		JDM Dist 16		JDM Dist 16	

Electronic Monitoring/ Global Positioning Systems for Sex Offenders

Session Law 2006-247 (H1896) required the Division of Adult Correction and Juvenile Justice (formerly DOC) to establish a sex offender monitoring program using a continuous satellite-based monitoring system to monitor sex offenders in the community. Offenders subject to monitoring include those under probation, parole, or post-release supervision and certain offenders who have completed their periods of supervision or incarceration but are subject to lifetime tracking pursuant to statute.

1) The number of sex offenders enrolled on active and passive GPS monitoring:

[N.C.G.S.14-208.40](#) establishes three categories of offenders subject to GPS monitoring:

1. Any offender classified as a sexually violent predator, is a recidivist or was convicted of an aggravated offense (Mandatory GPS);
2. Any offender who has committed an offense involving the physical, mental, or sexual abuse of a minor and requires the highest possible level of supervision and monitoring based on a DOC risk assessment (Conditional GPS); and
3. Any offender who is convicted of [G.S. 14-27.2A](#) or [G.S. 14-27.4A](#).

All three categories require that the offender be convicted of a reportable conviction and be required to register as a sex offender.

Of the 138 sex offenders enrolled in the electronic monitoring program during fiscal year 2016-2017, all were monitored via active GPS.

55 were assigned to the conditional program (40.0%)

83 were assigned to the mandatory program (60.0%)

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The table below represents the number of new offenders enrolled on GPS for FY 2016-2017.

Enrollments by Month			
Month FY 16/17	Conditional	Mandatory	Total-Active GPS
July	4	5	9
August	4	6	10
September	3	5	8
October	7	10	17
November	4	7	11
December	6	4	10
January	7	14	21
February	6	10	16
March	2	4	6
April	3	8	11
May	7	6	13
June	2	4	6
Totals	55	83	138

2) The caseloads of probation officers assigned to GPS-monitored sex offenders:

Due to the relatively small numbers of offenders under GPS supervision, Community Corrections utilized existing resources to aid in the supervision of GPS sex offender cases. These officers specialize in the supervision of sex offenders, including those who do not have the GPS requirements. Factors such as geography, the number of different offender types, their admission rates to supervision, and the number of officer resources impact decisions concerning local case management practices.

Two officers work in the GPS administrative office and handle the GPS lifetime-tracking offender population. This population consists of certain sex offenders who are no longer active under Community Corrections' authority, but who were legislatively mandated to be tracked for the remainder of their lives. These officers handle cases statewide, and as of June 30, 2017, were responsible for monitoring 444 sex offenders.

Population on 06/30/2017:

On June 30, 2017, there were 789 offenders enrolled in the electronic monitoring program. Most offenders (529) were assigned to the mandatory program, 260 were assigned to the conditional program. **All offenders enrolled at the end of the fiscal year were monitored via active GPS.**

3) The number of violations:

During fiscal year 2016-2017, new enrollees in the electronic monitoring program were cited for 107 violations. However, only 27 of the 138 offenders enrolled in the program during the fiscal year were cited for violations (19.6%); significantly lower than last year (34.5%). Below is a table of the type and number of violations committed by program enrollees during the fiscal year.

Violations by Offenders Enrolled during FY 16-17

Violation	Number	Percent	Offenders with Violation
Failure to Pay PSF	16	15.1	12
Positive Drug	16	15.1	8
Misd - Conviction/PC	9	8.4	9
Failure to Pay CI	9	8.4	1
Failure to Comply - DART	9	8.4	1
Absconded Supervision	4	3.7	4
Curfew Violations	4	3.7	4
Failure to Comply - EHA/EM	4	3.7	2
Failure to Report	3	2.8	3
Felony - Conviction/PC	3	2.8	3
Left County W/O Permission	3	2.8	3
Failure to Comply - Reside as Approved	2	1.9	2
Admits Illegal Drug Use	2	1.9	2
Sub Abuse Treatment Fail	2	1.9	2
Failure to Comply - SRG Program	2	1.9	1
Failure to Comply - Sex Abuse Treatment Program	2	1.9	1
Fail to Notify - Res Change	1	0.9	1
FTR - Reasonable Manner	1	0.9	1
Possess Controlled Sub/Illegal Drug	1	0.9	1
Travel Out of State w/o Permission	1	0.9	1
Possess Alcohol	1	0.9	1
FTC - Register as Sex Offender	1	0.9	1
FTC - Sex Offender Treatment	1	0.9	1
Other	10	9.3	8
	107	100%	73

4) The number of absconders:

There were 13 total offender exits from GPS during the fiscal year. Nine offenders completed the program and four moved out of state. None were absconders.

Exits from GPS during FY 16-17

Exit Type	Offender Exits from GPS	Percent Exits
Moved out of State	4	30.8.7%
Completed	9	69.2.0%
Totals	13	100%

5) The projected number of offenders to be enrolled by the end of the fiscal year. (2013-360, s. 16C.10.)

The Division of Adult Correction and Juvenile Justice's Section of Rehabilitative Programs and Services provided assistance with the enrollment projections.

The table below shows year-end population projections for the GPS program for FY 2017-18 and FY 2018-19:

PROJECTED POPULATION FOR GPS SUPERVISION

Type of Offender	FY 2017-2018	FY 2018-2019
Mandatory GPS	757	819
Conditional GPS	367	385
Totals	1,123	1,204

Note: The projections above are based on the laws in effect as of June 30, 2017, and do not take into account any future legislation affecting GPS supervision.

